

# Effectiveness of the National Program for Community Empowerment (PNPM) for Infrastructure Development Accelerated and Geoplanology in District of Marpoyan Damai, Pekanbaru

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## Abstract

Since 2007 PNPM Urban realize that poverty is a structural problem and multi-dimensional. In PNPM Urban perspective, the complexity of the various dimensions of poverty -related social, political, economic, and asset. this research aim is to know the Effectiveness of the National Program for Community Empowerment for Infrastructure Development Accelerated. In this research, the authors use an explanatory survey research methods. Selected number of samples in the analysis of the effectiveness of PNPM Urban infrastructure improvements are stakeholders involved in PNPM Urban population in the research area of all stakeholders involved in PNPM Urban in District Marpoyan Damai, the authors take purposively respondents who meet the criteria and are associated with research.

The results showed that increasing road infrastructure with the PNPM Mandiri. The average improvement of road infrastructure after the PNPM Urban amounted to 35.8%. The average increase in the quality of infrastructure before the PNPM Urban program is only at 4.4% per year. This indication shows that roads infrastructure and the quality of the road surface to be increased significantly in the presence of the PNPM Urban Marpoyan Damai in the District. From interviews with relevant stakeholders PNPM Urban, respondents said PNPM Urban was very effective against the improvement of infrastructure in District Marpoyan Damai. Respondents argue that any proposed activity in infrastructure always realized by PNPM Urban.

Geological condition of study consists of alluvium Sand, Gravel, Clay, Peat Swamp, Plant Remains in Quaternary age. There are two anticline in this area that is part Western and Southern and fault inferred direction Northwest-Southeast in the middle area of research so that the topography of the area of research a bit wavy and faulted that need observation on land-use planning such as drainage, airport, residential and availability of clean water..

**Keywords:** Poverty, effective, Geology, Land Use Planning

## 1. Introduction

Poverty is a cross sectors problems, cross area and cross generation Problem, so to handle an integrated comprehensive and sustainable approach is required. In PNPM Urban perspective, the complexity of poverty related to various dimensions of social, political, economic, and assets. Birds should start from the social aspect of humanity fundamentally. Root causes of poverty are not solely economic issues and more on the issue of inequality, due to the collapse of human values and the neglect of governance principles good governance becomes the basis for PNPM Urban to build social capital and start a social change on an ongoing basis (Kuncoro, 2004; Suryono, 2001 & Tri Wahyu, 2011).

Weak social capital also encourages a shift in public behavior that is farther away from the spirit of independence, solidarity and concern to solve the

problem together. Institutional conditions led people who are not rooted and can not be trusted are generally thrives in situations where the general public is not helpless. The powerlessness of society in addressing and cope with situations in their environment, which in turn encourages indifference, do not care, do not believe in themselves, relying on outside help to overcome the problems faced, not independent, as well as waning orientation of moral and values sublime in the society, especially the sincerity, fairness and honesty. (Arikunto, 1998; Ministry of National Education, 2003; George Odunga, 2013; Nawawi, 1998; Sedarmayanti, 2001; Todaro, 2000; Wahab, 2004)

Geology and Regional Planning is required to determine the rocks composition of rocks in the research area. (Cahyaningsih, 2016); (Mairizki and

Cahyaningsih, 2017); (Putra and Choanji, 2016), (Suryadi, 2016) & (Yuskar, 2016).

## 2. Aim

The purpose of this study was to examine the effectiveness of PNPM Urban Pekanbaru to accelerate infrastructure development and regional geology planning in the district Marpoyan, Pekanbaru.

## 3. Methods

Explanatory survey research methods using for this research. Survey research is an investigation conducted to obtain the facts from existing symptoms and seek explanations are factual and explanatory means explaining events or circumstances right now, and explain events or circumstances that would come.

### 3.1 Research Variables

The variables of research can be seen in Table 1.

### 3.2 Sampling Technique

The samples were selected in the analysis of the effectiveness of PNPM Urban against improvement of infrastructure are stakeholders involved in PNPM Urban at the study site from the population of all stakeholders involved in PNPM Urban in the Marpoyan Damai Peace.

Number of KSM (Self Help Groups) that consists of community groups and stakeholders directly involved in PNPM Urban is 80 KSM. In conducting the sample size calculation was based on an error of 5%

Using tables (Sugiyono, 2000). From the table it can be determined the number of samples taken in the district. Marpoyan Damai Damai with a population of 80 is 66 samples (Table 2).

KSM determination on each MFI using technique, simple random sampling meaning that researchers sampled randomly from the KSM amount in an MFI.

## 3.3 Geological Analysis

Regional geological map sheets Pekanbaru No 0816 from Coordinating Surveys and Mapping Agency (Bakosurtanal) was used to analyze rock composition of age of rocks. This analysis is done in of Geological Basic Laboratory Universitas Islam Riau.

## 4. Result

### 4.1 Analysis of public Participation in the urban PNPM in District Marpoyan Damai

PNPM Urbanis a process of learning communities to alleviate poverty. The learning process is actually a process of education, meaning that changes can occur through a process of education, accompanied by a facilitator in the Village / Village goals. The stages of PNPM Urban Cycle can be seen in Table 3.

In District Marpoyan Damai, community participation in the implementation of PNPM Urban cycle is very high. Be it in the Citizen Readiness Rembug Socialization, FGD (Focus Group Discussion) RK (Reflection Poverty), Mapping Governmental (PS), election of members of the MFI base level, PNPM volunteers, as well as in the preparation of the Medium Term Plan Poverty Reduction Program (PJM Pronangkis). Every society, both men and women play together to solve the problem of poverty. Community participation in the District of Marpoyan Damai each village can be seen in Table 4.

Table 1 . Effectivity variable of PNPM Mandiri at city on Acceleration of Infrastructure Development

Variable	Indicator	Sub Indicator
Infrastructure	<ul style="list-style-type: none"> <li>• Society Participation</li> <li>• Improving the quality of infrastructure development</li> </ul>	✓ Public participation in PNPM MP
		✓ Improvement of quality of infrastructure development
		✓ Contributions of public funds on infrastructure development financing

Table 2. Number of Sampling

No.	microfinance	KSM	Total Sample
1	Tangerang West Makmur	19	16
2	Damai Indah Makmur	17	14
3	Jaya woner	14	11
4	Maharatu Makmur	8	7
5	East Sidomulyo Sorcerer	22	18
	Total	80	66

Source: Observation and analysis in 2011

Table achievement of participation of the population in the District of Marpoyan Damai above can be seen that, every activity on the stages PNPM Urban Cycle performed with indicators set every village in the district Marpoyan Damai has been reached, Even enthusiastic residents in participating in every activity is high enough, it can be seen in Table 4 that any activities carried out in excess of the specified indicators. Every citizen of both men and women have equal rights. They jointly play an important role for the implementation of each activity of PNPM Urban in District Marpoyan Peace.

The education process is conducted in the District of Marpoyan Damai has an impact on public awareness. So grows the critical consciousness of society, such as in the implementation of the Poverty Reflection (RK) which foster the values of justice, equality, mutual understanding, and mutual

care to the problems of others. District of Marpoyan together to learn to identify, analyze patterns of relationships (interactions) they are in social life, causing equal and equitable relationship. Integrated policy and the provision of appropriate information can stimulate the development of infrastructure, increase community participation, creating community awareness.

Social relationships in a fair, people in the District of Marpoyan Damai has grown values appreciate each other, give each other, understand each other so that they are empowered to self-reliance in poverty reduction. Through this learning process, it is expected the public is able to change the mindset and attitude as human behavior is responsible for running his nature as a human, that human beings are capable of providing the potential that exists within him for the welfare of themselves and their surroundings.

Table 3. PNPM Urban Cycle Stages

Cycle	What is learned?		
	Principles of Community	Values	Mindset
Rembug Community Preparedness (RKM)	Participation: learning communities decide consciously efforts to solve the problems they need	Justice and equality: all layers of society has the right to obtain information and make decisions	Society merupakan subject of development and reserve the right to determine their own destiny without coercion from outside parties, but based on their critical kesianadan
Reflection poverty (RK)	Participation: engagement to determine the main problems of poverty	justice and equality, mutual understanding and mutual care for the problems of others. Honesty to acknowledge the problem	The main causes of poverty: the erosion of human values, all parties are responsible in solving the problem of poverty. People able to analyze the causal problem of poverty
mapping Governmental (PS)	participation, transparency of information in exploring the potential and problems together	Caring about the problems of the poor, mutual respect, mutual understanding, equality in the activities of	the community were able to conduct a study and penelitian simple view of the problems in the region
Development BKM	democracy, participation, decentralization in the institutional development of representative	Honesty, fairness, equality, volunteerism becomes a commitment to all citizens	people were able to organize themselves in determining who should lead
PJM Pronangkis (participatory planning)	participation, transparency, democracy in the learning process preparing plans to meet community needs	justice, honesty and togetherness in an effort to meet the need to address the issue of poverty can be tackled	society was able to plan the program. Society has the responsibility for planning.
KSM organizing	participation, democracy, accountability, within the group as social capital	Justice, honesty, equality, mutual care among group members, mutual understanding, mutual respect and mutual trust	society capable of organizing itself in society

Source: Module Review the Implementation Cycle PNPM Urban

Table 4. Achievement Participation Residents in the District Marpoyan Damai

Achievement Participation & Women's Adult Population												
Village	Event	Total Population Adult	Indicator 10%(PA MFI 40% PjM 5%)	Realization	(+ / -)	Achievement	Percentage of Accomplishment Participation Population Adult	Indicator 40% of women (Tim PS 50%)	Realized	(+ / -)	Achievement	Percentage Achievement of Women's Participation
Tangkerang Barat	Socialization and RKM	1326 1409		13257	83	achieved	11%	530.28	586	56	achieved	42%
	Volunteers	1175 1194		11751	19	Reached	10%	470.04	494	24	achieved	42%
	FGD RK	1225 1295		12253	70	achieved	11%	490.12	533	43	achieved	42%
	PS	1225 1307		12253	82	achieved	11%	490.12	547	57	achieved	42%
	Tim PS	1225 1249		12253	24	achieved	10%	631	613	18	achieved	51%
	Election of Members of the MFI	4901 4945		12253	44	achieved	40%	1960.48	2000	40	achieved	41%
	Preparation of PjM	613 641		12253	28	achieved	5%	245.06	277	32	achieved	44%
Tangkerang Tengah	Socialization and RKM	31 417	3142	3210	68	achieved	10%	1257	1312	55	achieved	41%
	Volunteers	3142 3211		31417	69	achieved	10%	1256.68	1317	60	achieved	42%
	FGD RK	3267 3307		32667	40	achieved	10%	1306.68	1352	45	achieved	41%
	PS	3267 3307		32667	40	achieved	10%	1306.68	1363	56	achieved	42%
	Tim PS	3267 3300		32667	33	achieved	10%	1633	1674	41	Completions Reached	51%
	Election of Members of the MFI	13067	32667	13099	32	achieved	40%	5226.72	5261	34	Reached	40%
	Preparation of PjM	1633 1670		32667	37	achieved	5%	653.34	693	40	achieved	42%

Table 5. Continued

Village	Activity	Population Participation Achievement Adult & Women										
		Total Population Adult	Indicator 10% (PA MFI 40% PUM 5%)	Realization	(+ / -)	Achievement	Percentage of Accomplishment Participation Population Adult	Indicator 40% of women (Tim PS 50%)	Realized	(+ / -)	Achievement	Percentage Achievement of Women's Participation
Wonorejo	Socialization and RKM	634 817 183			6337	achieved	26%	253.48	345	92	achieved	44%
	Volunteers	607 647		6067	40	achieved	11%	242.68	270	27	achieved	43%
	FGD RK	616 649		6157	33	achieved	13%	246.28	264	18	achieved	41%
	PS	616 661		6157	45	achieved	15%	246.28	272	26	achieved	42%
	Tim PS	616 631		6157	15	achieved	10%	776 468		308	Achieved	53%
	Election of Members of the MFI	2463 2498		6157	35	achieved	40%	985.12	1135	150	achieved	72%
	Preparation of PUM	308 370		6157	62	achieved	7%	139.34	173	34	achieved	45%
Maharatu	Socialization and RKM	15 070	1507	1835	328	achieved	12%	602.8	166	769	Achieved	42%
	Volunteers	1507 1636 129			1507 0	achieved	12%	602.8	682	79	achieved	42%
	FGD RK	2240 2282		15470	42	achieved	15%	937	896	41	achieved	42%
	PS	1627 1671		16270	44	achieved	11%	650.8	730	79	Completions	43%
	Tim PS	1627 1665		16270	38	achieved	10%	848	814	34	achieved	51%
	Election of Members of the MFI	6508 6538		16270	30	achieved	40%	2603.2	2645	42	achieved	41%
	Preparation of PUM	814 855		16270	41	achieved	5%	325.4	371	46	Completions	46%
Sdomulyo Timur	Socialization and RKM	18 671	1867	1893	26	achieved	10%	746.84	786	39	achieved	42%
	Volunteers	1525 1534		15251	9	achieved	10%	610.04	616	6	Reached	40%
	FGD RK	1639 1688		16391	49	achieved	10%	655.64	694	38	achieved	42%
	PS	1635 1657		16351	22	achieved	10%	654.04	679	25	achieved	41%
	Tim PS	1635 1658		16351	23	achieved	10%	839	818	21	achieved	51%
	Election of Members of the MFI	6540 6560		16351	20	achieved	40%	2616.16	2637	21	achieved	40%
	Preparation of PUM	818 839		16351	21	achieved	5%	327.02	347	20	achieved	42%

## 4.2 Analysis Quality Improvement of Infrastructure Development

The implementation of community-based infrastructure in the District of Marpoyan Damai is 55.75% compared with those not based society. This means that any activities undertaken mainly PNPM Urban infrastructure activities are much cheaper because of the community-based, in addition to utilizing public funds BLM also contribute in terms of the funds that is self funding from the public. Besides the quality of his work is much better results, because the people themselves who do the infrastructure work ranging from planning, implementation, monitoring and evaluation.

In District of Marpoyan Damai, the proposed infrastructure activities so much from the beginning of BLM fund budget in 2009 until 2010. This type of infrastructure activities proposed in the form of environmental quality improvement activities, such as:

1. Roads, which consists of a dirt road, the concrete road paving blocks, cementing and stockpiling gravel.
2. Drainage, consisting of tertiary channel and the environment, household waste, including of rehabilitation and improvement.
3. Bridge, such as construction of box culvert and bridge.
4. Health Facilities: development Posyandu
5. Clean Water, forming of a wellbore

Number of proposed infrastructure development activities in the district of Marpoyan the Peace, proved the level of the needs of society in terms of the environment is very high. Each proposal submitted community activities directly realized by PNPM Urban as a facilitator of each activity. of 2008 before the PNPM Mandiri in District Marpoyan peaceful, just society as an object and not directly involved in the development process in his village. From 2009 until now the community has been the subject of such development.

Communities in the District of Marpoyan Damai directly involved in the overall development process. With PNPM Urban was shown to accelerate the development of infrastructure for bebasis community and in accordance with the needs of the community itself. In addition, the presence of PNPM Urban can foster social capital of the community capital (mutual cooperation, caring, self-reliance and others) in the District Marpoyan Damai.

## 4.3 Contributions Community Fund on Financing for Development Infrastructure

Effectiveness PNPM Urban to accelerate infrastructure development can be seen in terms of funding. In this case will be compared between "financing capabilities through BLM (APBN and APBD) with the ability to finance the allocation of public funds to infrastructure development". Based on the theory of effectiveness, the ability of the funds will be directly proportional to the

achievement of objectives (Wahab, 2004). In this case the goal is defined PNPM Urban mean acceleration of infrastructure development. Comparison between expenditure on infrastructure financing between BLM PNPM Urban with Governmental Funds people in the District of Marpoyan Damai can be seen from Figs 1 and 2.

Graph shows the contribution of BLM and non-governmental funds to finance infrastructure in the District of Marpoyan Damai. BLM is a stimulant of government funds donated to the community to improve the Human Development Index (HDI) so that people become self-reliant so that they can overcome poverty. With this stimulan funds can raise awareness and public concern that arise volunteers from each village. Contributions from the community in the form of self-help funds donated in support of community development programs of PNPM Urban.

Graph in 2009 until 2010 funds BLM stimulant proven to increase public awareness, it can be seen from the number of self-donated funds public infrastructure development. Comparison of BLM with funds nongovernmental in 2009-2010 can be seen in Fig 3.

From a comparison chart of the infrastructure financing can be seen that the government has been successful in the last 2 years through PNPM Urban in the district of Marpoyan Damai to raise public awareness of development so that makes a society that previously powerless (poor) become more empowered to independent society. In this case the non-governmental funds increased in 2010. For example, in the construction of road infrastructure, non-governmental funds in 2009 reached 14% of the BLM. In 2010 the fund comes community towards road infrastructure increased by 31% from government funds budgeted BLM. The average increase in funding nongovernmental year from 2009 to 2010 of 22.5%

PNPM Urban is divided into 3 activities (Tridaya) that environmental activities/ infrastructure, social as well as economic. BLM initiated the distribution of funds for infrastructure projects, ie by 70% 20% and socially productive economy rolling by 10% Actual construction of infrastructure in District of Marpoyan Damai of BLM fund is equal to 70% coupled with an average improvement of community self-help funds of 22.5% was 92.5% This means the realization of infrastructure development in the District of Marpoyan Damai is 92.5% with the National Community Empowerment Program (PNPM) Urban. These indications show that PNPM Urban can realize the proposed activities of the public infrastructure.

From Table 5 and Table 6 infrastructure improvement can be seen as an example of the road network, before their PNPM Urban (2006-Year of 2007) compared to after the PNPM Urban (2009-Year of 2010).

From Fig 4 can be seen an increase in the road infrastructure in the District Marpoyan Peace. The condition of paved roads increased by 13.2% paved

roads and dirt roads no increase (0%). The average increase in the road before their PNPM Urban in District Marpoyan Damai is 4.4%

From Fig 5, it can be seen that the road infrastructure is increasing with the PNPM Mandiri. The condition of paved roads increased by 19.4% the condition of roads paved roads increased by 28.8% while the ground to be drastically reduced in the amount of 59.2% The average increase in the quality of infrastructure before the PNPM Urban

program is only 4.4% per year, after the PNPM Urban average increase in the quality of infrastructure to 35.8%. This indication shows that infrastructure as a sample of road infrastructure, the quality of the road surface be increased significantly by the PNPM Urban in District Marpoyan Peace.

Results of interviews with stakeholders relevant PNPM Urban which consists of KSM, PNPM Urban Consultant, Member of MFIs, with a sample of 66 samples. can be seen in Table 7.

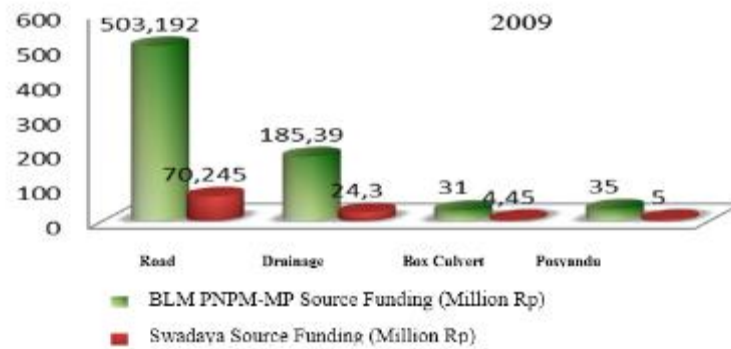


Fig 1. Graph of Infrastructure Financing in 2009

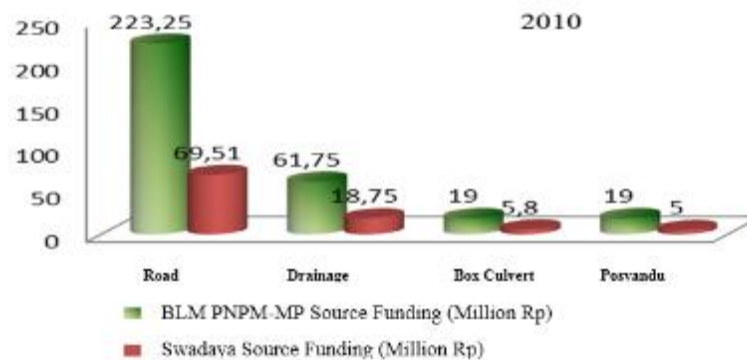


Fig 2. Graph Infrastructure Financing in 2010

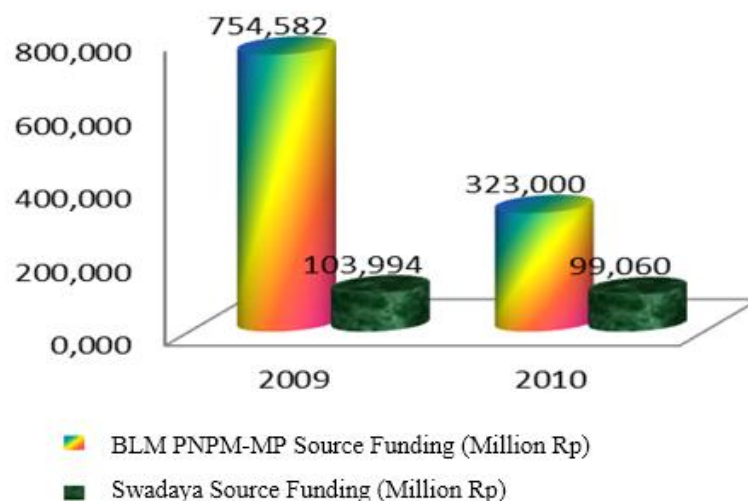


Fig 3. Comparison Chart Infrastructure Financing Through BLM with Governmental Funds.

Table 5. Length of Road by Type of Surface (Km) in District Marpoyan Damai 2006-2007

Village	Year 2006			Year 2007		
	Asphalt	Compaction	Land	Asphalt	Compaction	Land
Tangerang Tengah	24	10	41	29	10	41
Tangerang Barat	22	12	27	28	12	27
Maharatu	16	23	29	16	23	26
Sidomulyo Timur	8	21	22	8	21	19
Wonorejo	9	18	21	9	18	21
Total	55	130	129	55	130	112

Source: District of Marpoyan Damai In 2006, 2007

Table 6. length of Road by type of Surface (Km) in the District of Marpoyan Damai Year 2007-2010

Village of	the Year 2007			Year 2009			Year 2010		
	Asphalt	hardened	Land	Asphalt	hardened	Land	Asphalt	hardened	Land
Tangerang Tengah	29	10	41	38	18	16	38	18	26
Tangerang Barat	28	12	27	33	16	16	33	16	16
Maharatu	29	16	23	38	17	16	38	17	16
Sidomulyo Timur	8	21	31	13	19	31	22	13	19
Wonorejo	21	9	18	28	13	3	0	28	14
Total	129	55	130	168	77	67	168	168	78

Source: District of Marpoyan Damai In 2007 until 2010

Table 7. Interviews Results of Respondents

Respondents	Rate the effectiveness of the infrastructure improvement seen from the realization of development			
	Not Effective (<20%)	Effective Enough (20%-40%)	Effective (40%-70%)	Very effective (> 70%)
MFI	-	2	4	10
KSM	-	5	9	32
Consultants PNPM MP	-	-	-	4
Total	-	7	13	46

Source: Analyse Result in 2011

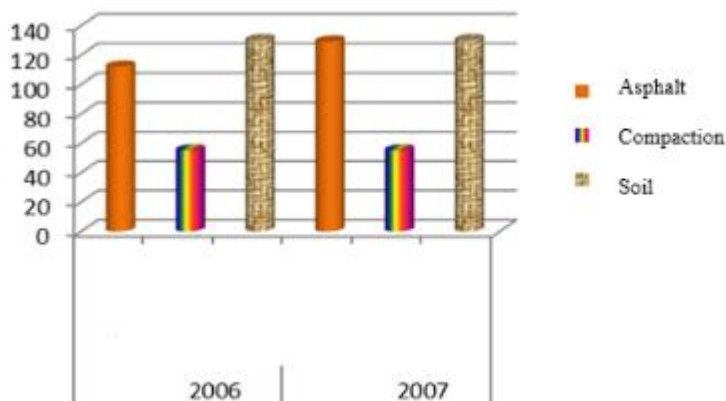


Fig 4. Graph Improving the Quality of Road Infrastructure in Sub Marpoyan Peace Before PNPM Urban



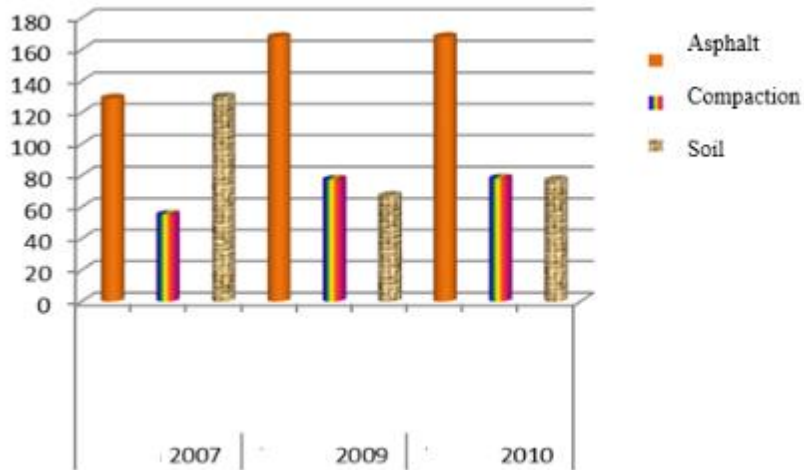


Fig 5. Graph Improving the Quality Infrastructure in the District of Marpoayan Damai After PNPM MP.

#### 4.4 Geology and Regional Planning

Geological condition of research area consist of alluvium Sand, Gravel, Clay, Peat Swamp, Plant Remain in Quaternary age. There are two anticline in this research area, those western section cut Sidomulyo Timur, around the area Beringin Indah and in the South of Maharatu. There is an inferred fault with direction Northwest-Southeast in the middle area of research area cut of Sidomulyo Timur and Maharatu. Fig 6 shows a map of geological research area.

Stream-flow patterns that developed in the study dominated parallel type. This flow pattern is generally formed on a slightly steep topography caused by the presence of anticline in the region. Fig 7 shows a map of the study area drainage patterns.

Undulating topography of the research area cause by anticline and fault need special observation for land-use planning, drainage, airports, water supply and urban area. Fig 8 shows a map of land use and administration of research area.

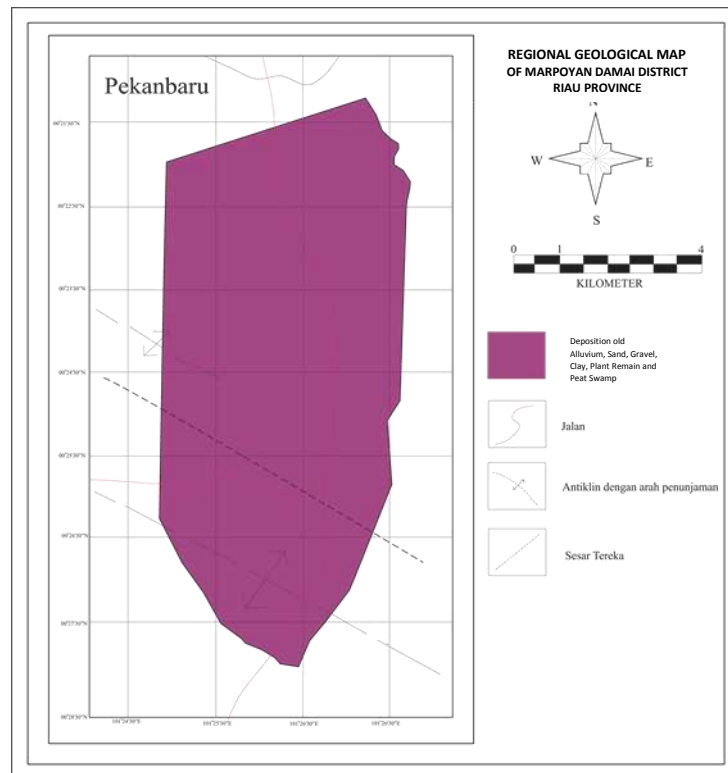


Fig 6. Geological Regional Map of research area.

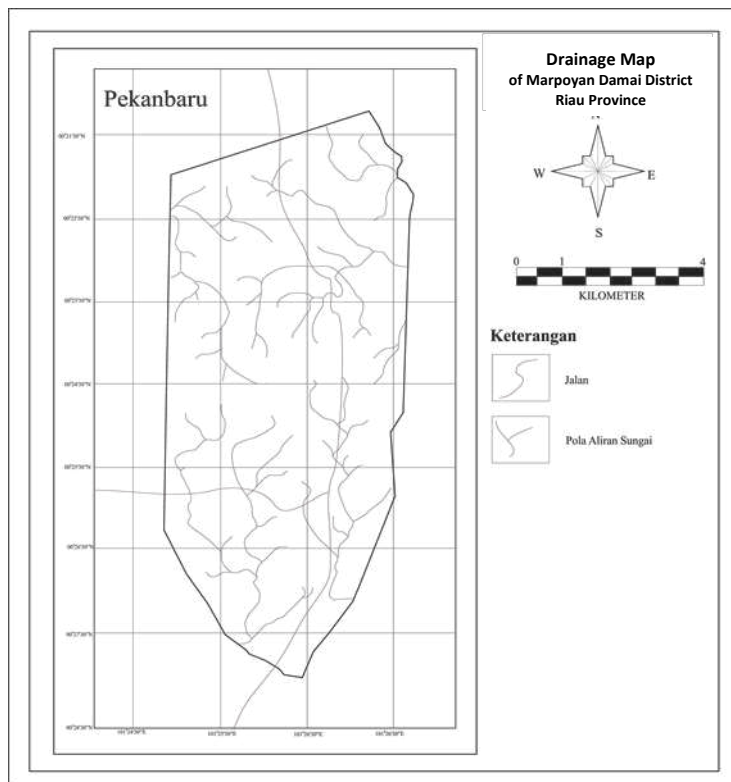


Fig7. Drainage pattern Map of the study area

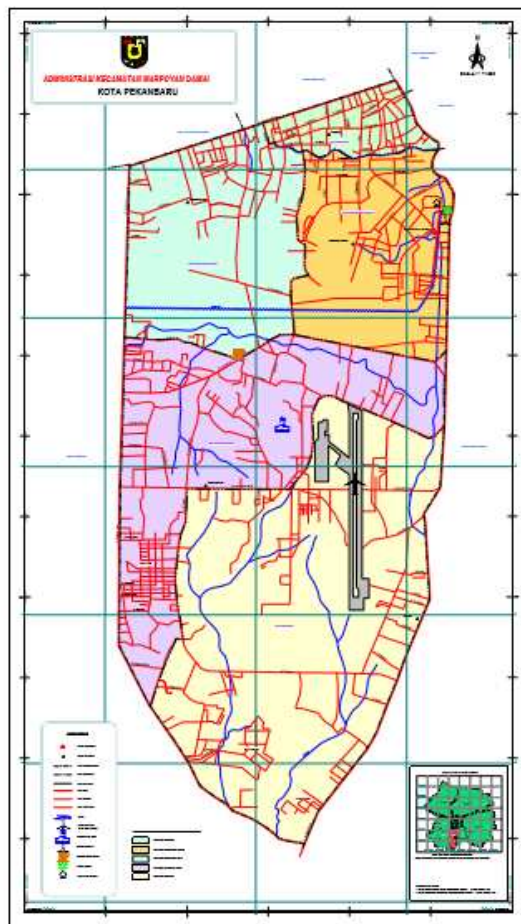


Fig 8. Land use Use and Administration Map of research area.

## 5. Conclusion

PNPM Urban highly effective against the increase in infrastructure development in the District of Marpoyan Damai Pekanbaru. It can be seen from the realization of infrastructure development with PNPM MP 92.5%. These indications show that any proposed development of the public infrastructure can be realized by PNPM Urban. Improved infrastructure is quite significant with the PNPM Urban compared to before the program is running. The quality of the road surface before the PNPM MP (2006-2007) average increase in the quality of the road is only 4.4%. After the PNPM MP (2009-2010), the average increase in the quality of the road surface of 35.8%. In addition, the implementation of community-based infrastructure proved cheaper 55.75% compared with those not based society. With PNPM Urban was shown to accelerate the development of infrastructure for community-based and according to the needs of society itself. Undulating topography of the research area cause by anticline and fault need special observation for land-use planning, drainage, airports, water supply and urban area.

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